



Voters' Unified List

International Society for Fair Elections and Democracy (hereafter ISFED) conducted the monitoring of the process of improving the unified voters' list (UVL) carried out by the Election Administration. The monitoring findings showed that in the process of improving the lists many significant shortcomings were fixed, however there are still several problematic issues to be addressed.

The activities carried out by the election administration

After the observed problems at the January 5, 2008, Extraordinary Presidential Elections, the Central Election Commission of Georgia (hereafter the CEC) launched activities on improving the voters' lists. On February 1, 2008, the Central Election Commission received the data on voters from the Civil Registry Agency of Ministry of Justice and the Ministry of Refuges and Accommodation of Georgia. At the same time the CEC analyzed the data of supplementary lists created at the snap Presidential Elections of January 5, 2008.¹

According to the information of the Central Election Commission, based on the above-mentioned data the following voters were added to the voters' list: Voters, who were registered in the Civil Registry Agency, but were not in the CEC list; Voters, who obtained new Identification Cards (IDs) in December 2007 and January 2008 (before the Presidential Elections); Voters, who were registered in UVL, and at the same time were registered in the supplementary list; Voters, turned 18 (legal age), but were not registered in voters' list.

66 740 new entries were added to the UVL after revision of the lists (21 674 from additional lists and 45 066 from data of the Civil Registry). 17 900 deceased are taken out from the list. Corrections were made to 235 620 family names, first names, date of birth and address².

Monitoring findings of ISFED

During the process of checking the UVL, the CEC was actively cooperating with ISFED. The CEC and ISFED signed the Memorandum of Cooperation, which means that ISFED will exclusively receive from the CEC the full version of voters' lists.

On April 12, 2008, ISFED's central office carried out preliminary checking of the CEC electronic database of March 14, 2008, received by the CEC.

The data analyses showed that there were **3 406 450** voters in the voters' database. Significant portion of the data was not complete - ISFED discovered the following errors:

¹ According to the CEC;

² www.cec.gov.ge.



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- Number of entries without voter's first name - **5**;
- Number of entries, where voter's first name was fewer than **2** symbols – **5** cases;
- Number of entries, where voter's first name was fewer than **3** symbols (not name "Ia") – **9** cases;
- Number of entries, where voter's last name is less than **3** symbols- **11** cases;
- Number of entries, where voter's last name is less than **4** symbols- **275**;
- Numbers of entries, where voter's last name is less than **5** symbols- **2789** cases.

In addition, there were **121** entries, where voters in the database did not have addresses; in addresses of **124** entries, there were fewer than **3** symbols; in addresses of **595** entries there were fewer than **4** symbols; in addresses of **1564** entries there were fewer than **5** symbols.³

In entries of **435** voters there were not fixed their birth dates. In **2** entries voters would turn **18** after the Parliamentary Elections of 21, 2008.

There were voters in the list with their ID Numbers: **0000000000**, **0000000001**, **0000000013**, **0000000046**.

After conducting checking of the database of the unified voters' list (March 14 version) received by ISFED from the CEC, the existence of duplicates in the voters' list was observed. According to personal number there were **13** cases when the use of same ID number was observed **4** times; there were **957** cases when the use of same ID number was observed **3** times; there were **52 486** cases when the use of same number was observed **2** times. Total number of duplicates was **53 456**.

On April, 14, ISFED provided the CEC information about the above-mentioned shortcomings. On April 15 CEC disseminated the corrected version to every interested side. On April 17, ISFED checked the corrected version.

In the renewed database there are data of **3 431 908** voters, which means that **25 458** voters were added to the list. The data analyses of the voters' list show that still there are a number of errors in the voters' list. Namely: though decreased (from **435-141**), but still there are voters without addresses; number of voters older than 110 increased from **14** to **21**; number of voters younger than **18** increased and there are **1002** such cases in the list now. There is still **1** case when a voter's personal number is **00 000 000 000**. As for the duplicates, in the renewed voters' list there are not such cases.

According to the election legislation, no later than 41 days prior to the elections 4 on April 10, the District Election Commission publishes a total number of voters at the

³ For example: "c/c", "kmk".

⁴ Election Code of Georgia, Article 9¹, sub-article 2;

Election District and at its every Election Precincts.⁵ ISFED's long-term observers checked the information sent to the Election Districts and compared it with the data posted on web-page of the Central Election Commission. The comparative analyses show that the data at most of the Election Districts differ from the data posted at the web-page of the Central Election Commission⁶.

In addition, the data on voters' number differ not only between the Election District and CEC web-page, but between the data existing at the Election District and data published at the official publication. For example, according to the information officially requested and received from # **79 Batumi** Election District, the number of voters in the Election District is **96 547**,⁷ according to the data posted at the CEC web-page the number is **97 300**, and according to the data of the official publication- newspaper "Adjara"- the number is **98 065**.⁸

The same significant difference was observed with the number of voters at # **84 Khulo** Election District- in which according to CEC data there are **23 972** voters, according to the data posted in the District Election Commission - **23 945** voters; according to the information officially requested from the DEC - **23 927** and data of newspaper " Khulo" **23 928** voters.

ISFED continues monitoring of the process regarding the voters' list and will provide information about the monitoring findings to the public.

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⁵ Election Code of Georgia, Article 9¹, sub-article 2.

⁶ See number of voters according to the DEC's in annex;

⁷ According to data of April 17, 2008;

⁸ According to data of April 12, 2008.



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Annex

Please, see the differences according to the DEC's.

District Number	DEC Name	The CEC Data	DECs Data	More/less + -	Difference
1	Mtatsminda	45428	43434	More	1994
2	Vake	90051	90051	Equal	0
3	Saburtalo	115832	116642	Less	810
4	Krtsanisi	45879	47197	Less	1318
5	Isani	111779	109799	More	1980
6	Samgori	141748	143460	Less	1712
7	Chughureti	54209	54606	Less	397
8	Didube	70324	69824	More	500
9	Nadzaladevi	129560	130665	Less	1105
10	Gldani	146994	148951	Less	1957
11	Sarajevo	41777	41695	More	82
12	Gurjaani	55891	55094	More	797
13	Sighnaghi	32408	32033	More	375
14	Dedoplistskharo	23137	22746	More	391
15	Lagodekhi	38744	38173	More	571
16	Kvareli	29376	29164	More	212
17	Telavi	56649	56688	Less	39
18	Akhmeta	29390	29239	More	151
19	Tianeti	11564	11288	More	276
20	Rustavi	102171	102245	Less	74
21	Gardabani	67913	67913	Equal	0
22	Marneuli	91987	87000	More	4987
23	Bolnisi	54935	54700	More	235
24	Dmanisi	22189	22011	More	178
25	Tsalka	22891	22674	More	217
26	Tetritskharo	20088	19873	More	215
27	Mtskheta	35642	35746	Less	104
28	Dusheti	25974	25785	More	189
29	Kazbegi	6144	6097	More	47
30	Kaspi	38798	38549	More	249

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31	Akhalgori	6465	6052	More	413
32	Gori	100842	98570	More	2272
33	Kareli	36647	35877	More	770
35	Khashuri	48685	49000	Less	315
36	Borjomi	26316	27543	Less	1227
37	Akhaltzikhe	35455	35455	Equal	0
38	Adigeni	15865	15589	More	276
39	Aspindza	9898	9850	More	48
40	Akhalkalaki	41114	39500	More	1614
41	Ninotsminda	22142	20215	More	1927
43	Oni	7395	7205	More	190
44	Ambrolauri	12950	12718	More	232
45	Tsageri	13138	13053	More	85
46	Lentekshi	6115	6017	More	98
47	Mestia	9260	9749	Less	489
48	Kharagauli	20797	20651	More	146
49	Terjola	34443	34238	More	205
50	Sachkhere	41686	41489	More	197
51	Zestaponi	57042	56607	More	435
52	Baghdati	23875	23787	More	88
53	Vani	27214	27034	More	180
54	Samtredia	47955	48228	Less	273
55	Khoni	24367	24775	Less	408
56	Chiatura	47032	46721	More	311
57	Tkhibuli	25523	25390	More	133
58	Tskhaltubo	49740	53902	Less	4162
59	Kutaisi	149713	159070	Less	9357
60	Ozurgeti	64673	64271	More	402
61	Lanchkhuti	29938	29611	More	327
62	Chokhatauri	18952	18810	More	142
63	Abasha	22813	21642	More	1171
64	Senaki	40169	41837	Less	1668
65	Martvili	36779	34977	More	1802
66	Khobi	30365	29968	More	397
67	Zugdidi	126106	127000	Less	894
68	Tsalenjikha	30561	32123	Less	1562

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69	Chkhorotskhu	24395	23775	More	620
70	Poti	36024	38054	Less	2030
79	Batumi	97300	98065	Less	765
80	Keda	15303	15281	More	22
81	Kobuleti	65039	65857	Less	818
82	Shuakhevi	15417	15379	Equal	38
83	Khelvachauri	68525	69132	Less	607
84	Khulo	23972	23928	Less	44
85	Liakhvi	8584	9121	More	537
		In total ⁹	In total ¹⁰		
		3456061	3460458		

⁹ The total number of voters according to the CEC, based on above mentioned data;

¹⁰ The total number of voters according to the DEC, based on above mentioned data.

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