

## adgil obrivi xel isufli ebis kiTxvaris Sedegebis anal izi

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### I raundi

#### Sesaval i

mocemul i kiTxvari da misi anal izi warmoadgens samarTI iani arCevnebisa da demokratiis saerTaSoriso sazogadoebis (ISFED) proeqtis \_ "aqtiuri moqal aqe \_ angariSval debul i xel isufli eba" \_ nawil s. proeqtis mizania, xel i Seuwyos samoqal aqo aqtiurobis gazrdas gadawvetil ebis miRebis procesSi moqal aqeTa CarTviTa da parl amentis da, zogadad, xel isufli ebis angariSval debul ebisa da saqmianobis gamWvirval obis uzrunvel yofiT.

mocemul i kiTxvaris daniSnul ebaa adgil obrivi xel isufli ebis warmomadgenl ebis saqmianobis, samuSao pirobebisa da moqal aqeebTan urTierTobis Sefaseba. garda amisa, kiTxvaris saSual ebiT moqal aqeebi miReben informacias imis Sesaxeb, Tu rod is aqvT dadgenil i moqal aqeTa miRebis dro adgil obriv aRmasrul ebl ebs, rogor muSaobs da ra probl emebs awydeba adgil obrivi xel isufli eba Tavisi moval eobebis Sesrul ebisas.

ISFED wel iwadSi oTxjer awarmoebs winamdebare gamokiTxvas da gamoaqveynebs mis Sedegebs. kvartal uri gamokiTxvebi saSual ebas miscems sazogadoebas konkretul informaciaze dayrdnobiT Seafason adgil obrivi xel isufli ebis muSaoba mocemul i periodis ganmavl obaSi.

amave dros, es kiTxvari daexmareba sxvadasxva organizaciebs, roml ebic ukve muSaoben an samomavl o prioritad isaxaven am mimarTul ebiT muSaobas, gansazRvron TaviantI saqmianobis prioritetebi. kiTxvarebis pasuxebi da maTi anal izi dagvanaxebs im probl emebs, roml ebsac TaviantI saqmianobis Sesrul ebisas awydebian adgil obrivi xel isufli ebis warmomadgenl ebi, rac saSual ebas mogvcems, SemuSavdes Sesabamisi rekomendaciebi da moimaxos maTi mogvarebis gzebi.

### meTodol ogia

kiTxvari Sei qmna samarTI iani arCevnebisa da demokratiis saerTaSoriso sazogadoebisa (ISFED) da erovnul -demokratiul i institutis (NDI) mier. gamokiTxva ganxorciel da 2004 wl is 15 oqtombridan 2005 wl is 15 ianvramde ISFED-is 75 raionul i

koordinatoris saSual ebiT. yvel a kiTxvari Sevsebul ia piradad raionis gamgebl ebisa da im qal aqebis merebis mier, roml ebic ar Sedian raionis daqvemdebarebaSi.

**ISFED**-is warmomadgenl ebma dRes saqarTvel oSi moqmedi adgil obrivi mmarTvel obis 69 wamomadgenl idan Sekribes 63 raionul i gamgebl isa da qal aqis meris mier Sevsebul i kiTxvari. gorSi, ninowmindaSi, Terj ol aSi, mestiaSi, wyal tubosa da quTaisSi sxvadasxva mizeziT ver moxerxda kiTxvarebis Sevseba: Terj ol aSi ori Tvis manZil ze ar iyo gamgebel i, wyal tubos gamgebel i oj axuri mizezebis gamo iSviaTad cxaddeboda samsaxurSi, ninowmindaSi, quTaisSi, gorsa da mestiaSi organizaciis koordinatorebma ver uzrunvel yves kiTxvarebis Sevseba. amrigad, yvel a procentul i monacemi gamoTvl il ia 63 Sevsebul kiTxvarze dayrdnobiT.

**ISFED** Caatarebs gamokiTxvas wel iwadSi oTxj er, rac saSual ebas miscems organizacias, Seafasos adgil obrivi xel isufl ebis saq- mianobisa da samuSao pirobemis gaumj obeseba Tu gauareseba. Sedegebi gamoqveyndeba yovel kvartal urad da waredgineba sazogadoebas.

### mokl ed Sedegebze

adgil obrivi xel isufl eba uSual od pasuxismgebel ia mosaxl eobis social uri, ekonomikuri Tu sxva saxis probl emebis mogvarebaze. amitom didi mniSvnel oba aqvs maT urTierTobas moqal aqeebTan da moqal aqeTa interesebis gaTval iswinebas adgil obriv doneze gadawyvetil ebemis miRebisas. raionis gamgebel s/qal aqis mers uSual o urTierToba aqvs Tavisi raionis Tu qal aqis mosaxl eobasTan, radgan misi samuSao adgil i raionSi mdebareobs. parl amentis maJoritari deputatisagan gansxvavebiT, romel ic aseve moval ea, regul arul ad Sexvdes Tavisi raionis moqal aqeebs, gamgebel s ar sWirdeba amisaTvis Sor manZil ze mgzavroba. miuxedavad amisa, gamokiTxvis Sedegebma gvaCvena, rom adgil obrivi xel isufl ebis warmomadgenl ebi mainc awydebian garkveul probl emebs, roml ebic xel s uSl ian maT efeqtur urTierTobas moqal aqeebTan da, zogadad, gamgeobis muSaobas. es probl emebi sam kategoriad SeiZl eba, daiyos:

- a) urTierToba moqal aqeebTan;
- b) gamgebl is/qal aqis meris samuSao pirobebi;
- g) gamgeobis/qal aqis meris muSaoba.

a) gamokiTxvidan irkveva, rom raionis gamgebl ebis/qal aqis merebis umravl esoba moqal aqeebis miRebas TveSi 10 dReze mets uTmobs. miRebul i pasuxebis Tanaxmad, yvel a gamgebel s/mers aqvs moqal aqeTa miRebisatvis dadgenil i dro, rac misasal mebel ia. is faqti, rom

mxol od erTi gamgebel i iyenebs moqal aqeebTan urTierTobaSi el eqtronul fostas, Tanamedrove teqnol ogiebis gamoyenebis dabal doneze miuTitebs.

pasuxebidan aseve irkveva, rom gamgebl ebi/merebi uxvad iReben moqal aqeebisagan gancxadebebsa da weril ebs da SeZl ebisdagvarad reagireben maTze. samwuxarod, Semosul weril ebze pasuxebis miRebisas gamgebl ebi/merebi awydebian probl emebs sxvadasxva saxel mwifo uwyebebTan urTierTobaSi. maT mier reagirebisTvis gadagzavnil weril ebze pasuxebi umetes SemTxvevaSi dagvianebiT modis, zogj er ki mimarTva saerTod ignorirebul ia, rac saxel mwifo organoebis arasakmarisad efeqtur muSaobaze miuTitebs.

b) ZiriTadad, raionis gamgebl ebi/qal aqis merebi Taviant samuSao pirobebs normal urad miicneven, Tumca didi umravl esoba fiqrobs, rom is mainc saWiroebs gaumj obesebas. gamgebl ebis azriT, maTi muSaobis gasaumj obesebl ad, pirvel rigSi, saWiroa ukeTesi teqniki aRWurvil oba (generatori, kompiuteri, faqsi, interneti), aseve ufro kval ificiuri personal i.

unda vivaraudoT, rom gamgeobis TanamSromel Ta xel fasebi ZiriTadad damakmayofil ebel ia, radgan mxol od erTma gamgebel ma aRniSna personal isaTvis xel fasebis gazrdis aucil ebl oba. Tumca xel fasebis gazrda TavisTavad gamoiwvevda ufro kval ificiuri kadrebis mozidvas.

g) gamokiTxvidan Cans, rom raionis gamgebl ebi/qal aqis merebi sakmarisad aqtiuroben raionis/qal aqis social ur da infrastruqturaSi arsebul i probl emebis mogvarebis saqmeSi. sasurvel ia, gamgebl ebi/merebi aseve aqtiurad monawil eobdnen raionSi/qal aqSi kanonproeqtebis ganxil vis procesSi, ufro metic \_ Tavad gamodi odnen aseTi ganxil vebis iniciatorebad. am SemTxvevaSi moqal aqeebidan wamosul i mosazrebebi da SeniSvnebi ufro metad iqneba gaTval iswinebul i saqarTvel os parl amentis mier miRebul kanonebSi, vidre es dRes xdeba.

moqal aqeTaTvis adgil obrivi mmarTvel obis mier miRebul i gadawyvetil ebis Sesaxeb informaciis miwodebisas gamoiyeneba adgil obrivi presa, tel evizia da sxva saSual ebebi, rac misasal mebel ia. Tumca, gamgebl ebis/merebis sakmao raodenobam Tavi aarida pasuxis gacemas miRebul i gadawyvetil ebebis Sesaxeb informaciis gavrcel ebis gzebis Sesaxeb kiTxvaze, rac safuZvel s gvaZl evs, vivaraudoT, rom sazogadoebisaTvis informaciis xel misawdomobaze yvel gan saTanadod ar zrunaven.

miRebul i pasuxebis Tanaxmad, raionis gamgebl ebis/qal aqis merebis absol uturi umravl esoba uzrunvel yofs ama Tu im formiT moqal aqeebisaTvis adgil obrivi biuj etis Sesrul ebis Sesaxeb informaciis miwodebas. unda aRiniSnos, rom sasurvel i iqneba, Tu adgil obrivi xel isufl eba biuj etis Sesaxeb informacias gamoaqveynebda yovel Tviurad da ara kvartal Si Tu wel iwadSi erTxel .

## anal izi

### 1. ZiriTadi informacia

kiTxvari Seavso adgobrivi xel isufl ebis warmomadgenl ebis 91,30%-ma (63 gamgebel i/meri 69-dan). imis gaTval iswinebiT, rom es iyo adgil obrivi xel isufl ebis muSaobis sistemuri Seswavl is pirvel i mcdel oba, **ISFED** kmayofil ia mocemul i raodenobiT.

### 2. moqal aqeebTan urTierToba

adgil obrivi xel isufl ebis yvel a warmomadgenel ma (100%) ganacxada, rom maT gansazRvrul i aqvT moqal aqeTa miRebis saaTebi. pasuxebis mixedviT, raionis gamgebl ebis/qal aqis merebis 57,14% moqal aqeebis miRebas uTmobs 10-ze met dRes, 28,57% - 5-10 dRes, xol o 15,87% \_ 5 dReze nakl ebs. gamgebl ebis/merebis 90,48% TveSi iRebs 50-ze met moqal aqes, xol o 9,52% \_ 50-ze nakl ebs.

yvel a gamgebel i/meri iRebs moqal aqeTagan weril ebsa da saCivrebs. yvel a maTgani reagirebs am saCivrebze da iTxovs pasuxs Sesabamisi saxel mwifo organoebidan da samsaxurebidan. gamgebel Ta/merebis 47,62% awydeba probl emebs pasuxis moTxovnisas, xol o 36,51% ki - ara. im gamgebl ebis/merebis umravl esobam, roml ebic awydebian probl emebs, aRniSna, rom probl ema mdgomareobs saxel mwifo organoebis mier pasuxebis dagvianebiT mowodebaSi; 9,52%-ma ganacxada, rom zogjer gaurkvevel ia, Tu romel organos eval eba sakiTxis mogvareba, mcire raodenobam ki aRniSna, rom organoebi ignorebas ukeTeben maT mimarTvas.

gamokiTxvis Tanaxmad, yvel a raionis gamgebel i/qal aqis meri Sesabamisi saxel mwifo organodan miRebul pasuxebis acnobebs moqal aqeebs: gamgebel Ta/merTa 69,84% amas akeTebis fostis meSveobiT, 17,46% - tel efoniT, 60,32% - Sexvedrebze da mxol od 1 gamgebel i iyenebs moqal aqeebTan urTierTobaSi el eqtronul fostas. (gasaTval iswinebel ia, rom respondentebis saSual eba hqondaT, SemoexazaT erTdroul ad ramdenime pasuxi)

rac Seexeba moqal aqeebTan urTierTobis sxva meTodebs, romel Ta saSual ebiTac xdeba maTi azris gaTval iswineba, gamgebel Ta/merTa pasuxebis Tanaxmad, maTi 80,95% amisaTvis iyenebs pirad Sexvedrebs, 76,19% – saj aro Sexvedrebs, 44,45% – tel efons, 17,46% – mosaxl eobis gamokiTxvas, 1 gamgebel i ki – masmedias (respondentebis aqac ramdenime pasuxis Semoxazvis saSual eba hqondaT).

*Sedegebi:* irkveva, rom moqal aqeebTan urTierTobis yvel aze ufro gavrcel ebul i saSual eba piradi Sexvedrebia, rasac raionis gamgebl ebis/qal aqis merebis umravl esoba TveSi 10 dReze mets uTmobs. miRebul i pasuxebis Tanaxmad, yvel a gamgebel s/mers aqvs moqal aqeTa miRebisaTvis dadgenil i dRe da saaTi, rac misasal mebel ia. is faqti, rom mxol od erTi gamgebel i iyenebs moqal aqeebTan urTierTobaSi el eqtronul fostas, Tanamedrove teqnologi ebis gamoyenebis dabal doneze miuTitebs. adgil obrivi xel isufl ebis warmomadgenl ebi rom ufro intensiurad iyenebdnen urTierTobis iseT saSual ebebs, rogoricaa interneti, tel efonu an gamokiTxva, maT ufro meti dro darCeboDaT Tavianti sxva moval eobebis Sesarul ebl ad.

pasuxebidan aseve irkveva, rom gamgebl ebi/merebi reagireben Semosul gancxadebebsa Tu weril ebze da saWiroebis SemTxvevaSi ukavSirdebian Sesabamis saxel mwifo uwebebs. samwuxarod, am uwebebidan pasuxebi umetes SemTxvevaSi dagvianebiT modis, zogj er ki mimaRTva saerTod ignorebul ia, rac saxel mwifo organoebis arasakmarisad efeqtur muSaobaze miuTitebs.

### *3. gamgebl is samuSao pirobebi*

adgil obrivi xel isufl ebis warmomadgenel Ta 11,11%-ma ganaxxada, rom maTi samuSao pirobebi aris cudi. 79,37%-ma Tavisi samuSao pirobebi Seafasa, rogorc normal uri da mxol od 6,35%-ma uwoda mas kargi. gamgebl ebis/merebis absol uturi umravl esoba (93,65%) miicnevs, rom maTi samuSao pirobebi gaumj obesebas saWiroebs.

raionis gamgebl ebis/qal aqis merebis 60,32% aRniSnavs, rom maTi samuSao pirobebis gasaumj obesebl ad saWiroa ukeTesi teqniki aRWurvil oba, 44,45% miicnevs, rom amisaTvis saWiroa ufro kval ificiuri personal i, 7,94%-is azrit ki saWiroa personal is raodenobis Sencireba.

*Sedegebi:* gacemul i pasuxebis mixedvit irkveva, rom gamgebl ebis/merebis umravl esoba Tavis samuSao pirobebs

normal urad miiCnevs, Tumca figroben, rom is mainc saWiroebs gaumj obesebas. gamebl ebis azriT, maTi muSaobis gasaumj obesebl ad, pirvel rigSi, saWiroa ukeTesi teqniki aRWurvil oba (magal iTad, dasaxel da el eqtrogeneratori), aseve ufro kval ificiuri personal i.

unda vivaraudoT, rom gameobis TanamSromel Ta xel fasebi ZiriTadad damakmayofil ebel ia, radgan mxol od erTma gamebel ma aRniSna personal isaTvis xel fasebis gazrdis aucil ebl oba.

#### 4. gameobis muSaoba

adgil obrivi xel isufil ebis warmomadgenel Ta 93,65%-ma ganaxada, rom monawil eoba miuRiaT raionSi gamarTul saj aro SexvedrebSi, 88,89%-ma ki samze met saj aro SexvedraSi miiRo monawil eoba.

raionis gamebl ebis/qal aqis merebis 44,45%-s monawil eoba miuRia raionSi Catarebul kanonproeqtris ganxil vaSi. 63,49%-ma ganaxada, rom mosaxl eobidan wamosul i arcerTi iniciativa gaTval iswinebul i ar yofil a kanonproeqtSi, xol o 28,81% ambobs, rom mosaxl ebis initiativebi gaTval iswinebul iqna iseT kanonproeqtebSi, rogoricax saxel mwifo da adgil obrivi biuj etebi, kanoni zogadi ganaTI ebis Sesaxeb, administraciul i kodeqsi da sxva.

gamebl ebis/merebis 93,65%-ma ganaxada, rom maTi monawil eobiT SesaZI ebel i gaxda adgil obrivi probl emis mogvareba. am probl emebis CamonaTval Si dominirebs gzebis, xidebisa da skol ebis SekeTeba, wyl isa da gaxis momaragebis sistemis gaumj obeseba, social uri programebis ganxorciel eba da sxva.

raionis gamebl ebis/qal aqis merebis 84,13%-ma aRniSna, rom moqal aqeebs adgil obrivi xel isufil ebis mier miRebul i gadawyvetil ebis Sesaxeb informacias awodeben adgil obrivi presis saSual ebiT, 36,51%-ma ganaxada, rom amisaTvis iyenebs adgil obriv tel evizias, 44,45%-is Tanaxmad ki informacia gamokrul ia gameobis sainformacio dafaze an sazogadoebrivi TavSeyris adgil ebSi.

gamebl ebis/merebis 95,24%-ma aRniSna, rom raionis/qal aqis biuj etis Sedgenis, Sesrul ebisa da xarjvis Sesaxeb informacia xel misawvdomia moqal aqeTaTvis. xel isufal Ta 74,6%-is ganaxadebiT, es informacia qveyndeba adgil obrivi gazeTebis saSual ebiT, 19,05% ambobs, rom amisaTvis gamoiyeneba adgil obrivi tel eviziebi, 28,57%-is Tanaxmad ki biuj etis Sesaxeb informacia inaxeba gameobis samdivnoSi.

rac Seexeba biuj etis xarj vis Sesaxeb informaciis gamoqveynebis sixSires, raionis gamgebl ebis/qal aqis merebis 17,46% acxadebs, rom es informacia qveyndeba yovel Tviurad, 44,45%-is Tanaxmad - kvartal Si erTxel , xolo 7,94% ambobs, rom wel iwadSi erTxel .

*Sedegebi:* raionis gamgebl ebis/qal aqis merebis aqtiurobis done adgil obrivi social uri da infrastruqturaSi arsebul i probl emebis mogvarebaSi damakmayofil ebl ad gamoiyureba. mosawonia aseve gamgebl ebis/merebis aqtiuri monawil eoba raionSi/qal aqSi gamarTul saj aro SexvedrebSi. Tumca, sasurvel ia gamgebl ebi/merebi ufro aqtiurad monawil eobdnen raionSi/qal aqSi Catarebul kanonproeqtebis ganxil vaSi, ufro metic \_ Tavad gamodi odnen aseTi ganxil vebis iniciatorebad. am SemTxvevaSi moqal aqeebidan wamosul i mosazrebebi da SeniSvnebi ufro metad iqneba gaTval iswinebul i saj aro Sexvedrebze ganxil ul kanonproeqtebSi, vidre es dRes xdeba.

moqal aqeTaTvis gamgeobis/meriis mier miRebul i gadawyvetil ebis Sesaxeb informaciis miwodebis yvel aze popul arul i saSual eba adgil obrivi presaa, meore adgil as ki adgil obrivi tel evizia modis. xSir SemTxvevaSi informaciis misawodebl ad gamoiyeneba erTdroul ad ramdenime saSual eba, rac misasal mebel ia, Tumca im gamgebl ebis/merebis raodenoba, roml ebmac Tavi aarides am SekiTxvas, safuZvel s gvaZl evs, vivaraudoT, rom sazogadoebisaTvis informaciis xel misawvdomobaze yvel gan saTanadod ar zrunaven.

miRebul i pasuxebis Tanaxmad, raionis gamgebl ebis/qal aqis merebis absol uturi umravl esoba uzrunvel yofs moqal aqeebisaTvis adgil obrivi biuj etis Sesrul ebis Sesaxeb informaciis miwodebas. amisaTvis iseve, rogorc sxva adgil obrivi donis gadawyvetil ebebis saj aroobis uzrunvel yofisas, warmatebiT gamoiyeneba adgil obrivi masmediis saSual ebebi. unda aRiniSnos, rom sasurvel i iqneba, Tu adgil obrivi xel isufl eba biuj etis Sesaxeb informaciis gamoqveynebd a yovel Tviurad da ara kvartal Si Tu wel iwadSi erTxel .

#### *rekomendaci ebi:*

raionis gamgeobis/meriis samuSao pirobebis gasaumj obesebl ad saWiroa meti Tanxebis gamoyofa raionis/qal aqis biuj etidan da gamgeobis uzrunvel yofa Tanamedrove teqnikiT. qveyanaSi j er kidev arsebul i energokrizisis gamo aucil ebel ia yovel gamgeobas hqondes sakuTari denis wyaro, aseve sakmarisi raodenobis kompiuteri, faqsi da sxva teqnikiuri saSual ebebi. am probl emebis mogvareba ufro efeqturs gaxdis adgil obrivi mmarTvel obis organoTa muSaobas da

maT urTierTobas moqal aqeebTan. amisaTvis saWiroa aseve gamgeobis/meriis TanamSromel Ta kvalifikaciis asamaRI ebel i treningebi.

marTalia, raionis gamgebl ebs/qal aqis merebs aqvT gamoyofil i dro moqal aqeTa misaRebad, magram saWiroa sxvadasxva saSual ebiT (adgil obrivi presa, tel evizia, radio, a. S.) ecnobos adgil obriv mosaxl eobas, Tu zustad sad da rodis SeiZl eba gamgebel Tan Sexvedra, raTa ara marto qal aqisa Tu raionul i centris, aramed raionSi Semaval i sofl ebis mosaxl eobasac hqondes Sesabamisi informacia.

gamgebl ebi/merebi ufro metad unda aqtiurobdnen raionSi/qal aqSi sxvadasxva kanonproeqtebis Taobaze ganxil vebis mowyobasa da maTSi monawil eobaSi. msgavsi ganxil vebi xel s Seuwyobs moqal aqeTa iniciativebis gaTval iswinebas parl amentis mier miRebul kanonebsa Tu gadawyvetil ebebSi. rac, Tavis mxriv, daexmareba demokratiis erTerTi mTavari principis \_ gadawyvetil ebis miRebis procesSi moqal aqeTa monawil eobis \_ ganxorciel ebas.

Tavisi saqmianobis ganWvirval obis mizniT yvel a raionis gamgebel i/qal aqis meri unda uzrunvel yofdes adgil obriv doneze miRebul i gadawyvetil ebebis saj aroobas. regul arul ad, yovel TveSi unda qveyndebodes informacia adgil obrivi biuj etis Sesrul ebis Sesaxeb.